San Pablo Avenue Specific Plan: Revised Land Use Framework & Policies

September 22, 2021 City of Albany Planning & Zoning Commission

Lexington Planning and Urban Field Studio



Agenda

- 1) Project Recap
- 2) Revised Land Use Framework
 - a) Use Requirements
 - b) Development Standards
 - c) Community Benefits
 - d) Summary of Unchanged Policies
- 3) Mark Rhoades Feasibility Feedback
- 4) Commissioner Questions for Consultants & City Staff
- 5) Public Comment
- 6) Straw Poll
- 7) Discussion





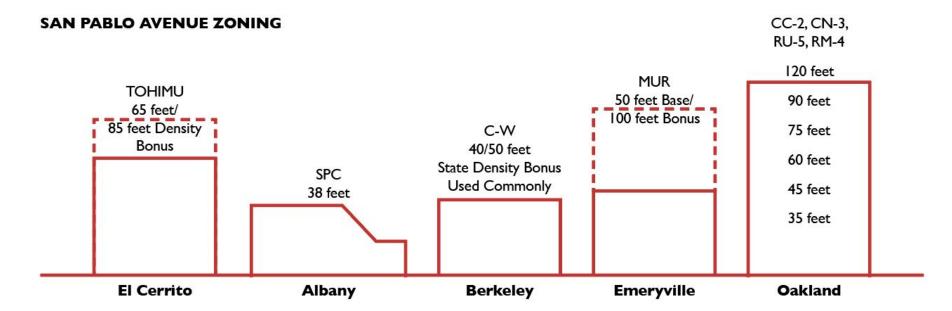
Project Recap

Purpose

The General Plan envisions "a transformation of this corridor from auto-oriented commercial uses to more attractive, pedestrian-oriented, mixed use development."

The Specific Plan will consider **updates to the Zoning Ordinance**, **General Plan**, and **design guidelines** to "right size" standards and facilitate this vision.















Housing Element

2014-2022: Regional Housing Needs Allocation (RHNA) = 335 units

- Anticipated 175 units at UC Village (completed as Belmont Village senior housing)
- Additional 181 units across 12 sites identified as opportunity sites on San Pablo Ave.

2022-2030 RHNA = 1,116 units

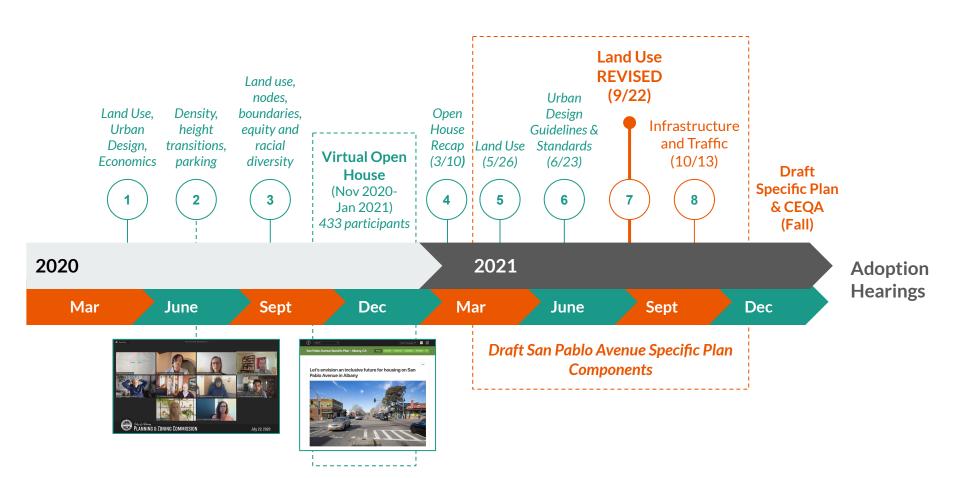
State Department of Housing & Community Development (HCD) may not accept sites that allow commercial zoning to count as Housing Element sites



City of Albany

2015-2023 Housing Element

ADOPTED FEB 2, 2015



P&ZC Feedback on Land Use (June 2021)

Preference for modifying base standards rather than local density bonus program

Preference to require ground-floor commercial uses along the entire corridor

General support for proposed heights, height transitions, densities, open space, and bike parking standards Some wanted to see higher densities in the R-3 District

Some wanted to see new housing spread throughout the city

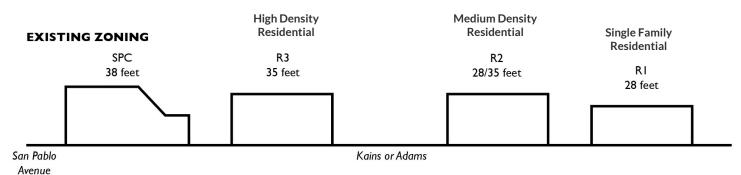
Some requested additional economic analysis of the feasibility of the proposed standards

Mixed opinions about parking standards

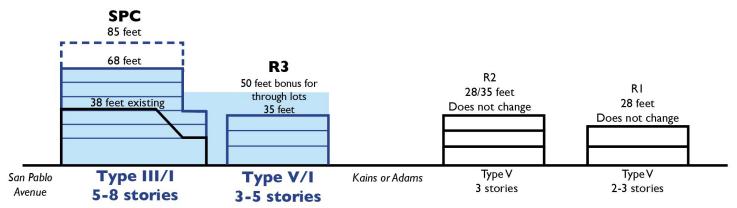
Land Use Framework

Revise <u>Base</u> SPC Zoning District

| Standard | Existing SPC Zoning (General Plan) | Proposed Amendments |
|---------------------|---------------------------------------|--|
| Building Height | 38 feet/3 stories | 68 feet/6 stories 85 feet/8 stories at node north of Clay/Brighton |
| Residential Density | Min.: 20 du/acre Max.: 63 du/acre | Min.: 30 du/acre Max.: None |
| Floor Area Ratio | 2.25 (3.0) | 3.5 (4.5 at node north of Clay/Brighton) |



POTENTIAL ZONING





Ground-Floor Commercial Requirements

- Require ground-floor commercial uses at the three nodes and all other locations, except:
- Allow common area residential uses on:
 - Housing Element sites (outside of node areas)
 - o Projects with 100% BMR units
 - Site outside of a node, in which P&ZC issues Conditional Use Permit

Proposed Nodes where ground floor commercial uses are required



Community Benefits/Capture Value of Upzoning

- 1. Projects that exceed existing standards must:
 - increase BMR set-aside from 15% to 20% or
 - o provide 1 amenity from List A or 2 amenities from list B
- 2. Projects that exceed 68 feet and 3.5 FAR must:
 - o increase BMR set-aside from 15% to 20% and
 - provide 1 amenity from List A or 2 amenities from list B

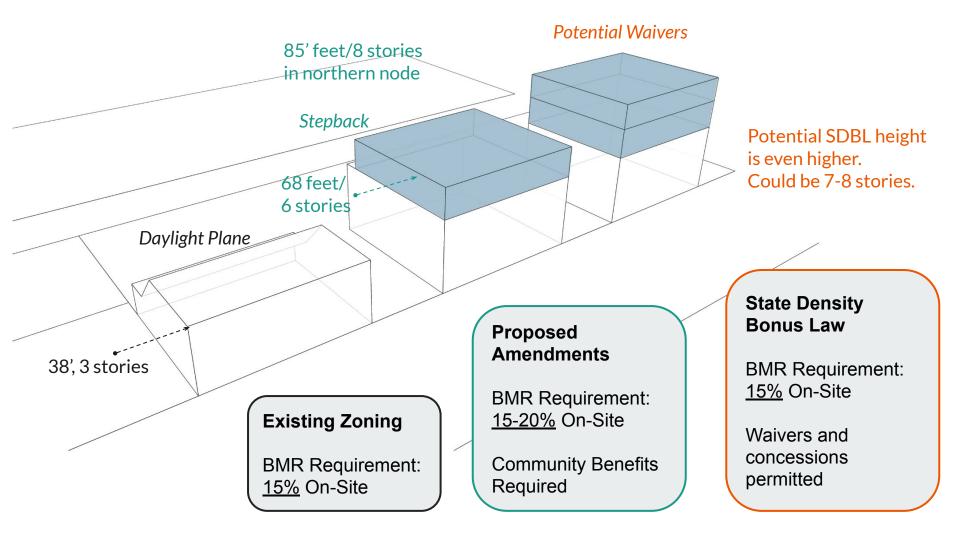
List A

- Publicly-accessible open space
- Large ground-floor commercial tenant space
- Mid-block pedestrian connection
- Design and construction of bicycle, transit and pedestrian facilities

List B

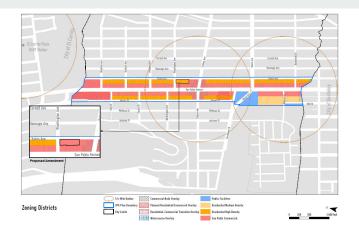
- On-site public art
- Family-friendly housing
- All electric construction
- Max. installation of on-site PV or solar
- EV-ready charging

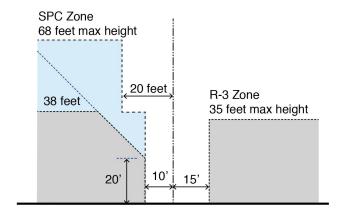
or



Unchanged Components

- Proposed rezoning (Kains between Solano and Washington)
- Vehicle and parking requirements and incentives
- Height transition requirements
- Development potential (units and commercial sq. ft.)





Rear setback with daylight plane compared to stepback

Public Comments

Mix of concerns about parking standards (should be higher, should be lower, spillover from unbundling)

Concerns about height transitions between higher and lower density districts/homes

Concerns about focusing density on San Pablo Ave. rather than spreading across the City

Support for higher density and taller heights, mixed opinions on specific standards

Discussion

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